

# MINUTES



LOS ANGELES COUNTY TRANSPORTATION COMMISSION 403 West 8th St., Suite 500, Los Angeles, CA 90014 (213) 626-0370

## LOS ANGELES COUNTY TRANSPORTATION COMMISSION

February 25, 1987

The regular Commission meeting was called to order by Chairman Bradley at 1:55 p.m. in the Board Room of the Department of Water and Power.

Mr. Richmond indicated that he was in receipt of letters from Supervisor Edelman designating Jim Gilson as his alternate in Robert Geoghegan's absence and from Supervisor Antonovich designating John Dewar as his alternate in Roy Donley's absence. Both designations were only for today's meeting.

Members in attendance were:

Mayor Tom Bradley  
Councilwoman Jacki Bacharach  
Councilwoman Christine E. Reed  
Councilman Edd Tuttle  
Councilman Michael Woo  
Marcia Mednick  
Blake Sanborn, alternate for Supervisor Schabarum  
Walter King, alternate for Supervisor Hahn  
Jim Gilson, alternate for Supervisor Edelman  
Barna Szabo, alternate for Supervisor Dana  
John Dewar, alternate for Supervisor Antonovich  
Don Watson, Ex-Officio for State of California

Staff members present:

Rick Richmond, Executive Director  
David Kelsey, Assistant County Counsel  
Kathy Torigoe, Executive Secretary  
Elyse Kusunoki, Senior Secretary

APPROVAL OF MINUTES

Mrs. Bacharach indicated that the minutes of February 11 under Executive Session (page 14) should be corrected to state that "...no action is necessary to be taken in public at this time." Mrs. Bacharach moved approval of the minutes, as amended, seconded by Mr. King. Hearing no objection, motion was carried.

CHAIRMAN'S REMARKS

None

COMMITTEE REPORTSFINANCE REVIEW COMMITTEE

Mr. Sanborn reported on the FRC meeting of February 23, 1987, as follows:

Results of UCLA Public Policy Program -- Assessment of Local Return Issues

The FRC discussed this item, but action was held over until Dr. Leroy Graymer from the UCLA Public Policy Program can be present at the next meeting.

Transit Operators' UMTA 504 Plans -- LACTC Comments

The FRC approved the following recommendations:

1. Find that Gardena, Santa Monica, and Norwalk's 504 Plans have included all necessary elements of the 504 Regulation.
2. Find that Culver City, Torrance, and SCRTD's UMTA 504 Plans meet all required elements of the 504 Regulation with the exception of the Public Participation Process (§Section 27.83).
3. Find that while Arcadia does not provide accessible automobiles, they provide an acceptable alternative to ensure accessibility for all transportation handicapped residents. In addition, Arcadia must show in the 504 Plan the eligible cost expenditures (§Section 27.97) and the accessible equipment planned by 1993.
4. Find that Commerce and Long Beach Public Transit Corporation (LBPTC) 504 Plans satisfy all elements of the UMTA 504 Regulation with the exception of identifying lift accessibility over the next six years (§Section 27.87 of the Regulation).
5. Find that the County of Los Angeles and Redondo Beach have not submitted a 504 Plan (due to LACTC by January 15) and notify them that LACTC will be unable to certify the Transit TIP funding if the Plan is not submitted to UMTA by June 23.

6. Find that Montebello's UMTA 504 Plan meets all required elements of the Regulation with the exception of the Public Participation Process (§Section 27.83) as well as identifying lift accessibility over the next six years (§Section 27.87 of the Regulation).
7. Find that La Mirada's UMTA 504 Plan meets all required elements of the Regulation with the exception of eligible cost expenditures (§Section 27.97).
8. Grant the Executive Director the administrative authority to transmit revised LACTC comments to the operators noted above should they transmit revised elements of the Plan prior to the UMTA June 23 deadline.
9. Establish a 60-day review and comment period for the LACTC 504 Plan on the UMTA Service Continuation Project (as required by the Regulation) and set a public hearing for May 13, 1987.

Mr. Sanborn moved for approval, seconded by Mrs. Reed. Hearing no objection, motion was carried.

Authorization to Hire Price Waterhouse to Monitor Implementation of SCRTD's Action Plan

The FRC approved the following recommendations:

1. Authorize the Executive to amend the contract to Price Waterhouse to monitor the SCRTD Performance Action Plan;
2. Approve a FY 1987 budget increase not to exceed \$23,000 for the contract with Price Waterhouse from the LACTC Unallocated Contingency Reserve Account.

Mr. Bradley moved that in future Requests for Proposals, the Commission should not only establish Disadvantage and Women's Business Enterprise goals but also encourage bidders to find appropriate partners (subcontractors) who are located in the Los Angeles community. Motion was seconded by Mr. Szabo. Hearing no objection, motion was carried.

Mr. Sanborn moved for approval of the FRC's recommendations, seconded by Mrs. Reed. Hearing no objection, motion was carried.

Authorization to Return the Firm of Nossaman, Guthner, Knox, & Elliott to Review Legal Issues related to the Establishment of a Transportation Zone in the San Gabriel Valley

The FRC approved the recommendation that the Executive Director be authorized to retain the services of Nossaman, Guthner, Knox, & Elliott to analyze legal issues that have been formally raised by the SCRTD and render

a written opinion, and to provide any follow-up legal services required. The cost of this contract is not to exceed \$10,000 and will be funded from the existing LACTC budget.

Mr. Sanborn moved for approval, seconded by Mrs. Reed. Hearing no objection, motion was carried.

#### INTERGOVERNMENTAL RELATIONS COMMITTEE

Mrs. Reed reported on the IRC meeting of February 25 as follows:

##### LACTC Legislative Task Force Recommendations

The LACTC Legislative Task Force review of various proposals reorganizing transportation responsibilities in Los Angeles County, along with a summary of the February 17 Senate Transportation Committee meeting on SB 2 (Robbins), were presented to IRC. IRC recommended adoption of a task force recommendation directing staff to secure an author for legislation which would incorporate LACTC-approved options for modifying existing institutional arrangements. To date, the options endorsed by the Commission include: 1) amending Section 130245 of the Public Utilities Code to give the Commission the authority to designate the County's transit guideway operator, and 2) granting LACTC the authority to conduct random financial and management audits of transit operators, and to require implementation of appropriate corrective action for any deficiencies found, prior to allocating additional funds. It was further noted that the LACTC Legislative Task Force is scheduled to meet on March 5, and that additional recommendations on legislation to restructure transit agencies may follow.

Mrs. Reed moved approval of the IRC recommendation, seconded by Mr. King.

Mr. Greg Roberts (public comment) suggested that a position of Inspector General should be created for the RTD and LACTC and that the position be mandated into state law.

Hearing no objection, motion was carried.

##### State Legislation

SB 140, a measure introduced by Senator Wadie Deddeh, would, upon voter approval, authorize the State to issue up to \$1.8 billion in revenue bonds for transportation purposes and makes changes to the process for developing and approving the State's Transportation Improvement Program. The IRC recommended that the Commission monitor the bill and direct staff to work with the author to resolve concerns about problems the bill may cause for local governments and with the STIP process.

Mrs. Reed moved for approval, seconded by Mr. King. Hearing no objection, motion was carried.

AB 18, a bill introduced by Assemblyman Richard Katz, would authorize the issuance of \$1.5 billion in general obligation bonds for specified transportation improvements pending the approval of a majority of voters in the June 7, 1988 direct primary election. The IRC recommended the Commission adopt a "support in concept" position and direct staff to seek amendments to the measure requiring the bond revenues be allocated through the existing STIP process.

Mrs. Reed moved for approval, seconded by Mr. King. Hearing no objection, motion was carried.

#### Federal Legislation

It was noted that the congressional conference committee on legislation to reauthorize Federal highway and transit programs (H.R. 2) had convened in Washington, D.C., but that no progress had been made toward resolving major differences between the House and Senate versions of H.R. 2. Some agreement on the legislation could be reached by mid-March.

#### Legislative Matrix

The Legislative Matrix included in the IRC agenda was noted as an information item.

#### RAIL CONSTRUCTION COMMITTEE

Mrs. Bacharach reported on the RCC meeting of February 20 as follows:

Contracts: C215 - Washington to Myrrh; C225 - Myrrh to L.A. River

This item had been referred back to the Rail Construction Committee for further review. At this past meeting, the RTC again discussed this issue at length and recommended that the Commission:

- o declare the apparent low bidder, Morrison-Knudsen, to be non-responsive, and
- o award a combined contract to Herzog Contracting Corp., the lowest responsible and responsive bidder in the amount of \$43,895,387.

It was noted that staff did not change its original recommendation, which was to reject all bids and rebid the contract, but the Committee believed, after much discussion, that a successful, achievable alternative could be accomplished in awarding the contract to the Herzog Contracting Corporation.

An internal staff memorandum documents the basis for the RCC's action. It is the Committee's intent that the project's revenue operation date of July, 1990, be maintained.

Mrs. Bacharach moved for approval, seconded by Mr. King.

Chairman Bradley asked Mrs. Bacharach to explain again why the low bidder was non-responsive and if the Commission has a time problem as far as an action is concerned.

Mrs. Bacharach explained that Morrison-Knudsen had qualified its bid in one major area. She said that bids expire on March 19, 1987.

The following persons appeared before the Commission to testify:

1. Lynn Dymally, representing Congressman Mervyn Dymally
2. Stephen W. Wight of Morrison-Knudsen
3. Channing D. Johnson of Carlburg, Johnson, Stewart & Cook, representing O-J-E Engineering & Minority Subcontractors I.
4. Jack C. Pryor of Diversified Product Industries
5. Vera McKeon - Trucking
6. Donald C. Cobb of Black Business Association
7. Gene Hale of Black Business Association
8. Otis Clopton of O-J-B Engineering Inc.
9. Jack Fleming of Wickwire, Gavin & Gibbs for Morrison-Knudsen
10. Mickey Kantor of Manatt, Phelps, Rothenburg & Phillips for Herzog Contracting Corp.
11. James G. Ehlers for Herzog Contracting Corp.

Mrs. Bacharach reported on the testimony which the Committee had heard and the Committee's deliberations.

Mrs. Reed offered a substitute motion to support staff's recommendation to reject all bids and direct staff to rebid this contract, seconded by Mr. Tuttle.

Mr. King spoke against the rebid.

Mr. Gilson asked if the Commission should request for a more complete analysis by staff and return in two weeks.

More discussion followed.

Questions by the Commissioners were directed to the attorneys from Herzog Contracting Corp. and Morrison-Knudsen.

A roll call vote was taken on Mrs. Reed substitute motion:

Yes: Sanborn, Reed, Tuttle, Bradley

No: King, Gilson, Szabo, Dewar, Woo, Bacharach, Mednick

Substitute motion failed 4-7.

A roll call vote was taken on the main motion by Mrs. Bacharach:

Yes: King, Gilson, Szabo, Dewar, Woo, Bacharach, Mednick

No: Sanborn, Reed, Tuttle, Bradley

Motion was carried 7-4.

Adopt Short List for Light Rail Vehicle Invitation for Bids

The RCC recommended the Commission concur that Invitation for Bids be extended to the following car builders:

- o Alsthom-Francorail
- o Breda
- o Kinki Sharyo
- o Kawasaki
- o MAN/Morrison-Knudsen/Hyundai
- o Linke Hofmann Busch
- o Nippon Sharyo
- o UTDC

On the basis of the unconditional commitments to compliance made in a letter from Siemens, (and confirmation on forms required by staff), the RCC further recommended that an Invitation for Bid also be extended to Siemens.

Mrs. Bacharach moved that Invitation for Bids be extended to the nine car-builders, seconded by Mr. King. Hearing no objection, motion was carried.

Acquisition of Parcels AS063, AS117, and AS184

The RCC asked for a closed session to consider the acquisition of these parcels.

The following information items were discussed:

Affirmative Action/Labor Relations Annual Report

Staff reported to the Committee on progress toward the goal adopted by the Commission in March, 1984, for 18% DBE and 5% WBE participation. The report is an overview of expended dollars for professional services and construction contracts of 16% DBE and 5% WBE for the Long Beach-Los Angeles Rail Transit Project and 22% DBE and 4% WBE on the Rail Development Program. The Committee expects to meet the 18% and 5% goal overall.

Fare Collection Update

The Committee received a presentation from staff on the type of fare collection equipment to be procured jointly with SCRTD and a description of how passengers will pay fares on the Long Beach-Los Angeles project and Metro Rail (MOS-1).

City of Long Beach Request for Route Modification

The City of Long Beach took a position in favor of a loop configuration in the City of Long Beach which is a slight change to the way the project is currently approved for construction. The City has suggested that they would like the Commission to pay for the cost of the change and that construction not begin in Long Beach until disputes all along the line are resolved. The RCC received that report and directed staff to negotiate with the City of Long Beach staff, work out some acceptable agreement so that work on the loop can proceed, and report back as soon as possible.

RAPID TRANSIT COMMITTEE

Mrs. Bacharach reported on the RTC meeting of February 20 as follows:

Assessment of Alternatives for a Portion of the Pasadena-Los Angeles Corridor

Staff presented the RTC with a description of possible routes and a preliminary staff summary assessment of advantages and disadvantages. The alternatives will be discussed with elected officials and organizations in Lincoln Heights, El Sereno, Highland Park and downtown Los Angeles. Next month, the RTC will consider which alternatives should be subjected to further engineering and environmental analysis.

At 3:35 p.m., Mrs. Reed was asked to chair the meeting.

STREETS AND HIGHWAYS COMMITTEE

Mrs. Mednick reported on the S&HC meeting of February 25 as follows:

Formation of I-405 Advisory Committee

The S&HC authorized the formation of an advisory committee composed primarily of elected officials to advise the LACTC, Caltrans and SCAG on a long-term strategy for the San Diego Freeway. The advisory committee would be encouraged to act as soon as possible to minimize or avoid delays in construction.

Mrs. Mednick moved for approval, seconded by Mr. Tuttle. Hearing no objection, the motion was carried.

Route 710 (Long Beach Freeway) Environmental Document

The S&HC supports either the proposed Meridian Variation or the Meridian Corridor, with a light rail/HOV facility, as the preferred alternative for completion of the Long Beach Freeway gap.

The Committee also recommended that a letter be sent to Caltrans commenting on the environmental document.

Mrs. Mednick moved for approval, seconded by Mr. Tuttle. Hearing no objection, motion was carried.



"On the Road to the Year 2000"

The Committee recommended that staff be authorized to proceed with their work to take this report into production and schedule a briefing session for the full Commission on March 25, 1987 to review the completed draft report "On the Road to the Year 2000".

The Committee also suggested wording changes to the Action Plan, Freeway Corridors, Glossary, and Appendix portions of the Plan.

Mrs. Mednick moved for approval, seconded by Mr. Tuttle. Hearing no objection, motion was carried.

101 Freeway Carpool Lane

The S&HC was informed that the 101 Freeway carpool lane advisory committee voted 22 for a test of a carpool lane, 20 for a mixed-flow lane and three for no project. Caltrans will not propose a carpool lane on the 101. However, the Highway Plan's recommendations to evaluate the opportunity for new carpool lanes during new widening will not be changed.

Mrs. Bacharach suggested that Roger Stanard be recognized by the Commission for his leadership as chairman of the 101 Advisory Committee.

EXECUTIVE DIRECTOR'S REPORT

## A. Commissioner Travel Requests

It was recommended that the following members and alternates attend the American Public Transit Association's 12th Annual Legislative Conference in Washington, D.C. on March 8-12, 1987:

Jacki Bacharach  
Harold Croyts  
Edd Tuttle

Also, Commissioner Mednick has expressed an interest in attending a national conference on Strategies to Alleviate Traffic Congestion to be held on March 8-11 in San Diego. The conference is sponsored by the Institute of Transportation Engineers, Federal Highway Administration, UMTA, and Caltrans.

Commission approval was requested on the above travels.

It was moved and seconded to approve the above travel requests. Hearing no objection, motion was carried.

PUBLIC COMMENT

Mr. Greg Roberts commented on alternative sources of public transportation besides buses, the use of existing tracks in the San Fernando Valley for rail transit, and the creation of a position for a professional responsibility officer to handle complaints from the public regarding contracts.

NOTICE OF MEETINGS

Notice was received and filed.

EXECUTIVE SESSION

At 3:50 p.m., the Commission adjourned into a closed session in accordance with Government Code Section 54956.8 concerning real property transaction for parcels located in the City of Long Beach:

Parcel No. R01-R21-AS063 - Gussie Kettler, 142-150 Elm Avenue  
Parcel No. R01-R21-AS117 - Los Angeles County Flood Control District

The Commission reconvened at 3:53 p.m.

Chairperson Reed indicated that the Commission took action in closed session with regard to the real estate matters.

The meeting was adjourned at 3:54 p.m.

  
RICK RICHMOND  
Executive Director

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