



Los Angeles County
Transportation
Commission
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LACTC MINUTES

March 27, 1985

The regular Commission meeting was called to order by Chairwoman Bacharach at 1:25 p.m. in the Board of Supervisors' Hearing Room at the Hall of Administration.

Members in attendance were:

Councilwoman Jacki Bacharach
Mayor Christine E. Reed
Councilwoman Pat Russell
Mayor Tom Bradley
Councilman Marc Wilder
Supervisor Kenneth Hahn
Wendell Cox
Blake Sanborn, alternate to Supervisor Schabarum
Robert Geoghegan, alternate to Supervisor Edelman
Barna Szabo, alternate to Supervisor Dana
Walter King, alternate to Supervisor Hahn
Ted Pierce, alternate to Supervisor Antonovich
Heinz Heckerth, Ex-Officio for State of California

Staff members present were:

Rick Richmond, Executive
Bill Pellman, Deputy County Counsel, for Ronald Schneider
Kathy Torigoe, Executive Secretary
Annette Honda, Secretary

APPROVAL OF MINUTES

The minutes of March 13, 1985 were amended (page 5) to reflect the total contract amounts of \$3,000,000 for quality assurance and \$2,560,000 for risk management services. Minutes were moved and seconded for approval as amended. Hearing no objection, motion was carried.

CHAIRWOMAN'S REMARKS

Mrs. Bacharach introduced Marcia Mednick, who will replace Wendell Cox on the Commission, and Charles Abbott and Allan Jonas, members of the LACTC Rail Construction Committee.

PUBLIC HEARING ON LONG BEACH-LOS ANGELES RAIL TRANSIT
PROJECT ADOPTION

Chairwoman Bacharach opened the public hearing on the Long Beach-Los Angeles rail transit project. (This portion of the hearing was recorded by the court reporter.)

COMMITTEE REPORTS

INTERGOVERNMENTAL RELATIONS COMMITTEE

Mr. Szabo reported on the IRC's meeting of March 27 as follows:

State Legislation

o AB 904 (Lancaster)

This bill would authorize Caltrans to designate State Highway Route 39 and the Glendora Mountain Road in the San Gabriel Mountain area of the Los Angeles County as a toll road. Because this road is the only access road into the San Gabriel Mountain area at this point, and because the improvement of that road is competing for limited State and local funds, the establishment of a toll road may be beneficial to this route. The use of toll roads in the San Gabriel Mountain area would also allow for the regulation of recreational traffic which currently plagues this area.

Generally, Commission staff has serious reservations regarding the use of toll road financing for State highways because local conditions make the establishment of toll roads both feasible and desirable in this area, however, limited use of this financing mechanism, as proposed by AB 904, appears warranted. Therefore, the Committee recommended support for AB 904.

Mr. Szabo moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

o AB 975 (Johnson)

This bill would require Caltrans to establish a new second-tier priority for determining which residential areas qualify for soundwall construction funding. Existing law requires that the first priority be given to those residential areas which are developed prior to the opening of a freeway. AB 975 specifies that other residential areas with high levels of existing and future intense sound

generated by a freeway shall be the second highest priority.

The establishment of a second tier may unduly raise the hopes of local communities which are requesting soundwall construction funding. Because AB 975 is likely to be amended, the Committee recommended that the Commission adopt a monitor position at this time.

Mr. Szabo moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

o AB 1008 (Floyd)

This bill would exclude fuels used by racing cars or racing motorcycles at the race track from the 9¢ per gallon State motor fuel tax. The proposed exemption would result in a minor decrease of State Highway Account revenues. Exemptions for special interests should be discouraged. The Committee recommended that the Commission oppose AB 1008.

Mr. Szabo moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

o AB 1020 (Clute)

This bill would exempt a vanpool vehicle used for the purpose of ridesharing from the 2% State vehicle license fee currently required. AB 1020 is intended to encourage current providers of vanpool services to continue to make such services available and to increase the incentives for vanpool ridesharing so that more persons and corporations will consider providing such services.

The Committee recommended that the Commission support this bill because it is consistent with previous positions of the LACTC which have sought to encourage alternative forms of transportation such as vanpool ridesharing, which in turn improves air quality.

Mr. Szabo moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

RAIL CONSTRUCTION/RAPID TRANSIT COMMITTEES

RAIL CONSTRUCTION COMMITTEE

Long Beach-Los Angeles Rail Transit Project:

Mrs. Bacharach recapped the history of the rail transit project from its beginning in 1980 to the present.

Adopting findings of fact, mitigation and statements of overriding considerations; adopt preferred alternatives

Mrs. Bacharach reported that the Rail Construction Committee met today and approved the resolution and recommended it for Commission's adoption.

The five items contained in the resolution for adoption were read by Mrs. Bacharach:

- 1) To adopt the Findings and Statement of Overriding Considerations prepared for the project as described in Exhibit A of the report;
- 2) To affirm LACTC's March 13, 1985 certification that the project's Final EIR has been prepared in compliance with CEQA; that it adequately and completely identifies the probable environmental effects associated with implementing the project; and that the information contained in the FEIR has been considered by members of the LACTC prior to consideration of this resolution;
- 3) To adopt a preferred alternative alignment for the project, as follows, and to include the mitigation measures and improvements as identified in Exhibit A of the report:
 - a) In downtown Los Angeles, construction of the "Flower Street" Subway alternative," LA-2, as described in the project's EIR. In recognition of requests by the City of Los Angeles, engineering design of this alternative is to include study of the means for a future light rail subway connection to the Harbor Freeway transitway project, and for additional passenger entrances at the 7th and Flower subway station. Staff shall report the results of these studies in a timely manner, so as to provide

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the Commission's ability to include appropriate such provisions in the project, at its option, in consultation with and/or with assistance from the City of Los Angeles. Staff shall also report at the earliest possible time on the considerations for project design, cost and schedule relative to the design and schedule for Metro Rail.

- b) In the mid-corridor, construction of the "at-grade alternative," MC-1, as described in the project's EIR. In recognition of requests by the City of Compton, City of Los Angeles, and the Southern California Association of Governments, the placement of the light rail tracks next to the Southern Pacific railroad tracks at-grade is intended to be an interim measure. Staff is directed to ensure a continuous, active effort by the LACTC, in coordination with, and in support of the involved local jurisdictions, federal, state and regional agencies, and railroad and port authorities, to provide for eventual relocation of ports-related rail freight traffic away from the light rail line to the Alameda Street industrial corridor, with grade separations of such rail freight as warranted by environmental conditions. The Executive Director is authorized to execute a Memorandum of Understanding with the City of Compton containing specific commitments of LACTC to this end.
- c) In Long Beach, construction of the "Long Beach Boulevard two-way alternative," LB-5, as described in the project's EIR. In recognition of requests made by the City of Long Beach, this alternative is to include up to \$10.7 million (1985 \$) for widening Long Beach Boulevard to provide for reserved rail lanes from 7th Street to Ocean Boulevard, and to preserve the Boulevard's landscaped median from 7th to Willow Streets. Staff shall ensure maximum practicable inclusion in the Long Beach Boulevard designs of construction methods that shall minimize business and community inconvenience, and shall consult with affected business and community interests in development and implementation of the construction plans.
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- 4) To authorize the Executive Director to file a Notice of Determination of the substance of this resolution, pursuant to CEQA, with the Office of the Los Angeles County Clerk and State Secretary for Resources; and
- 5) To authorize the Executive Director to transmit copies of the project's Final EIR and this resolution with the Regional Planning Department of the County of Los Angeles, and the appropriate planning agency of each city where effects on the environment may occur due to the project, and to provide a copy of the Final EIR to each responsible agency for the project.

Mrs. Bacharach asked for a motion to place this resolution on the floor. Mr. Wilder moved to place this resolution on the floor which was seconded.

Several Commissioners expressed their feelings about the light rail project.

Mr. Geoghegan moved that the Commission delete the \$10.7 million for the road-widening project in Long Beach. There was no second to the motion.

Much discussion followed. Several Commissioners spoke in favor of this resolution.

Mr. Szabo indicated that it should be noted that the Long Beach City Council considered two preferred alternatives. The River Route Alternative was more expensive in total than the Long Beach Boulevard alternative. The Long Beach City Council approved the Long Beach Boulevard alternative.

It was moved and seconded to approve the resolution. By voice vote, the resolution was passed unanimously.

Authorize Project Scope, Budget and Schedule

Mrs. Bacharach indicated that at the March 22 meeting, the Rail Construction Committee had directed revisions to be made in the Program Plan. At the March 27 RCC meeting, the Committee recommended the following:

"That the Rail Construction Committee recommend the Commission's authorization--contingent on acceptance by the City of Compton of the Commission's proposed Memorandum of Understanding--of the scope, budget and schedule for design/construction of the Long Beach-Los Angeles rail transit project,

) associated Century light rail transit program elements, and associated system-wide rail transit program elements, as detailed in the March 27, 1985 Program Plan for initiation of construction of the LACTC Proposition A rail transit system. If the stated contingency is not met by April 9, 1985, the Committee recommends that the Commission consider reassignment of program resources to other elements of the Proposition A rail transit system."

Mr. Szabo made an amended motion that the Commission modify the recommendation to read April 24, rather than April 9, and that staff and Commissioners assist in the negotiation of an agreement with the City of Compton. Mr. Wilder seconded the motion.

Mrs. Bacharach and Mr. Pierce spoke against the amended motion made by Mr. Szabo.

Much discussion followed.

Mrs. Bacharach asked for a roll call vote on the amended motion to change the date to not later than April 24:

) Ayes: Hahn, Geoghegan, Szabo, Wilder

Nays: Sanborn, Pierce, Russell, Reed, Bradley, Cox, Bacharach

Amended motion failed.

Mr. Sanborn moved for approval of the original motion to approve the Program Plan as revised which was seconded by Mrs. Reed.

A voice vote was taken and the motion was unanimously passed.

Mrs. Bacharach presented mementos individually to the Commissioners present. Also, a copy of the Final EIR was signed by the Commissioners present to be placed in a planned museum in one of the rail stations along the light rail line.

Mrs. Bacharach called for a recess.

Meeting was reconvened at 3:45 p.m.

Commissioner Cox presented his closing remarks upon his departure from the Commission.

FINANCE REVIEW COMMITTEE

Mr. Sanborn reported on the FRC's meeting of March 25. The Committee's recommendations were as follows:

FY 1985 Transit Funding Allocation

- o Approve the reallocation of FY 1985 State and Federal transit operator subsidies as described in the staff report.

Mr. Sanborn moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

FY 1985 Transit TIP Amendment

- o Amend SCRTD's Fiscal year 1985 Transit TIP to include the projects listed on Attachment A.

Mr. Sanborn moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

SCRTD Request for Additional Fare Reduction Funds

- o Approve the increases in FY 1985 Proposition A Fare Reduction funds as described in the staff report with the following exceptions:
 - A. Add \$200,000 to retrofit the District bus fleet with improved wheelchair securement straps.
 - B. Do not approve the additional \$7.6 million in Proposition A Fare Reduction funds to cover an increase in the operating budget for Fiscal Year 1985 for the following reasons:
 - 1. RTD has a recurring history of unforeseen cost increases. As a result, RTD costs continue to exceed inflation. RTD's Fiscal Year 1985 cost-per-hour is 6.6% above their Fiscal Year 1984 cost-per-hour. The Consumer Price Index increase was 3.7% for the same time period. Such yearly cost increases have an inflating effect on future years' budgets at a time when transit subsidies are declining.

2. There appears to be no serious effort on the part of RTD to offset cost increases with operating economies and efficiencies that do not impact riders or require more tax subsidies.
 3. RTD has given the Commission inconsistent or inaccurate assessments of their budget needs. When questioned by the Commission at a joint RTD/Commission meeting on October 29, 1984, the General Manager indicated that District expenditures had not exceeded the adopted budget of \$449 million. He also stated that the budget amount of \$458 million that appeared in the RTD Fare Alternative Report was "for modeling purposes only." On November 7, 1984, a letter from the District indicated that the budget had increased to \$458 million. This letter stated that the increase would be covered by increases in farebox revenue and interest income. Finally, on March 1, 1985, staff received a letter from the District requesting an additional \$7.6 million in Fare Reduction funds due to the budget increasing to \$458 million.
- o Direct staff to amend the RTD Memorandum of Understanding to reflect the approved increases.

Mr. Sanborn moved for approval which was seconded by Mrs. Reed.

Mr. Dyer, General Manager of SCRTD, appeared before the Commissioners to request their reconsideration of the recommendation from FRC. Mr. Dyer outlined the cost control and cost reduction measures that RTD is instituting.

The Commissioners expressed their concerns and asked questions to which Mr. Dyer responded.

Mrs. Reed moved for an amendment to the original motion to defer the portion which refers to the \$7.6 million to the next meeting and to have staff report on the legal opinion on the Ordinance and additional information addressing the concerns and questions of the Commissioners. Mr. Szabo seconded the amended motion.

All Commissioners present voted in favor of the amended motion with the exception of Mr. Wilder who opposed.

It was moved and seconded to approve the original motion which includes other funding. Hearing no objection, motion was carried.

Results of RTD's Public Hearing for FY 1985-86 Fare and Service Changes

- o Reaffirm RTD's eligibility to receive a Proposition A 40% Discretionary Grant based on 90% of the funds or \$93 million.

Mr. Sanborn moved for approval which was seconded by Mr. King. Hearing no objection, motion was carried.

Highway TIP Adoption

- o Adopt the 1986-90 Highway TIP funding recommendations for the Local FAU and Regional FAU programs with the following changes:
 - Allocate \$500,000 of Regional FAU funds for the Ventura Freeway - Kanan Road Interchange Project.
- o Adopt the 1986-90 Highway TIP funding recommendations for the State Highway Program with the following changes:
 - Increase the priority of the Route 605 - Spring Street Soundwall and the Route 5 - Pioneer to Orr and Day Drive Soundwall to allow these projects to be funded with Interstate 4R trade funds.
 - Direct staff to communicate to Caltrans and the CTC the following concerns regarding the Harbor Freeway Transitway:
 - A. The Commission supports the Harbor Freeway Transitway as a complete project. The Commission does not believe that the project should end at the Century Freeway.
 - B. The Commission supports the expeditious expenditure of Interstate Completion and Discretionary funds in order to minimize the impact on other major State highway projects.
 - Withhold for reconsideration at the April 10 LACTC meeting the Route 710, Southern Avenue off-ramp project to give the City of Downey a chance to comment on this project.

- o Find that the 1986-90 Highway TIP conforms to the State Implementation Plan's air quality goals.

The State Highway TIP funding recommendations are summarized on the handout given to the Commissioners. The State Highway TIP includes \$1.5 billion of current commitments and \$0.5 billion of new projects for a total funding recommendation of \$2.0 billion over the 5-year TIP period.

Mr. Sanborn moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

COMMISSION HOLIDAYS

- o Approve changing the observance of Lincoln's Birthday and Columbus Day to floating holidays.

Mr. Sanborn moved for approval which was seconded by Mr. King. Hearing no objection, motion was carried.

Mr. Sanborn also reported that the FRC received information reports concerning:

- o The status of major State highway projects; and
- o Financing alternatives for soundwall construction.

RAPID TRANSIT COMMITTEE

Mrs. Bacharach reported on the RTC's meeting of March 22.

Century-El Segundo Light Rail Alignment Alternatives

Last June, the Commission stated it would proceed with the environmental clearance of the Century-El Segundo extension as part of its decision on the Century light rail line. The Committee concurs with staff's recommendation that the four alternatives described in the staff report constitute the final set of alternatives which will be evaluated in the Century-El Segundo Initial Study and recommends these alternatives for study.

Mr. Bryan Allen (public comment) presented a motion to the Commissioners and commented that he opposes the proposal for the El Segundo extension alternatives. He asked that this item be deferred to the next RTC meeting.

Much discussion followed.

It was moved and seconded to approve the RTC's recommendation. All present voted in favor of the recommendation with the exception of three noes (Pierce, Reed, Geoghegan).

RAIL CONSTRUCTION COMMITTEE (continuation)

Project Labor Policies

The Committee reviewed and approved proposed labor policies and the major provisions of a possible agreement with the AFL-CIO specifying measures to prevent or resolve labor disputes so that rail transit construction will not be disrupted.

Mr. Szabo moved for approval which was seconded. Hearing no objection, motion was carried.

Affirmative Action Implementation Plans

Staff reviewed for the Committee the major points of draft implementation plans for our EEO and DBE/WBE programs. Drafts of the proposed policies are available for review by Commissioners prior to the next RCC meeting. Staff was also asked to circulate the drafts among elected officials and community leaders in the area for further comment.

Mr. King moved for approval which was seconded by Mrs. Reed. Hearing no objection, motion was carried.

Select Construction Management Consultant

The Committee considered the staff recommendation that the Commission designate the joint venture of Parsons, Brinckerhoff, Quade and Douglas; Daniel, Mann, Johnson and Mendenhall; and North Pacific Construction Management as consultant for construction management services for the Long Beach-Los Angeles rail transit project. On a 4-4 vote, the Committee failed to act on the recommendation. Other votes failed to find a major for another proposer. While the Committee made no recommendation on designation, they did recommend that, when the Commission makes a designation, it also authorize the Executive Director to negotiate a contract with the designated consultant providing for these services for the duration of the rail transit project, including incentive/penalty clauses, and to execute the contract for an initial phase of these service over the period April 1, 1985-March 31, 1986 for an amount not to exceed \$2,235,000. The projected budget for the entire project is \$17 million. Based on the previous action of this morning, the project would not get started on

April 1, but the Committee plans to select a consultant today and authorize the project to proceed at the appropriate time.

Discussion followed.

Mr. Geoghegan moved for approval of staff's recommendation which was seconded by Mrs. Reed.

Mr. Wilder moved for an amended motion to defer this item to the next meeting for further review and discussion by the Committee. There was no second.

Mrs. Bacharach asked for a voice vote to accept the staff's recommendation with penalty clauses, negotiating price on the contract, and other items. All present voted in favor of the staff recommendation with the exception of Mr. Wilder who opposed it.

EXECUTIVE DIRECTOR'S REPORT

None

NEW BUSINESS

None

PUBLIC COMMENT

Mr. Greg Roberts commented on RTD's bus operation.

NOTICE OF MEETINGS

Notice was received and filed.

ADJOURNMENT

Meeting was adjourned at 5:15 p.m.



RICK RICHMOND
Executive Director

RR:kyt

Attachment