

MINUTES



LOS ANGELES COUNTY TRANSPORTATION COMMISSION 403 West 8th St., Suite 500, Los Angeles, CA 90014 (213) 626-0370

LOS ANGELES COUNTY TRANSPORTATION COMMISSION

August 24, 1988

The regular Commission meeting was called to order by Chairman Schabarum at 1:42 p.m. in the Board of Supervisors' Hearing Room at the Hall of Administration.

Mr. Taylor indicated that he was in receipt of a letter from Supervisor Edelman designating Richard Callahan as his alternate in the absence of Robert Geoghegan, and also a letter from Mayor Bradley designating William Bicker as his alternate in Mr. Remy's absence.

Members in attendance were:

Supervisor Peter Schabarum
Mayor Pro-Tem Jacki Bacharach
Councilman Michael Woo
Councilman Ray Grabinski
Marcia Mednick
Walter King, alternate for Supervisor Hahn
Richard Callahan, alternate for Supervisor Edelman
Barna Szabo, alternate for Supervisor Dana
John La Follette, alternate for Supervisor Antonovich
William Bicker, alternate for Mayor Bradley
Councilman Robert White, alternate for Councilmember Reed
Jerry Baxter, Ex-Officio for State of California

Staff members present:

Paul Taylor, Acting Executive Director
David Kelsey, Assistant County Counsel
Kathy Torigoe, Executive Secretary
Margarita Ortiz, Senior Secretary

PRESENTATION BY CONGRESSMAN DIXON

Congressman Julian Dixon encouraged the Commission to consider the Locally-Preferred Alternative (extension to Western Avenue, as well as North Hollywood); and he will work for additional funding for this Phase 2 from the federal government.

A question and answer period followed.

CONSENT CALENDAR (Items 1-19)

Mrs. Bacharach moved that the Commission approve by consent calendar Items 2-19, and hold Items 1, 7, and 16 for discussion which was seconded by Mr. King. Hearing no objection, the motion was carried.

2. Government Relations & Finance Committee recommended that the Commission select DMR Group Inc. to conduct a management information needs analysis, make recommendations on software and hardware selection and oversee installation and implementation services. The Committee further recommended that the Commission authorize staff to negotiate with DMR Group Inc. on the scope of work and on a price closer to the budgeted \$100,000. Staff will then return to the Commission with a recommendation to award a contract.
3. Government Relations & Finance Committee recommended the Commission take the following actions with regard to the Elderly & Disabled Transportation Advisory Council: 1) drop the following members: Congress of California Seniors - Region IV, California Foundation for Independent Living, County of Los Angeles Commission on Disabilities, and Disabled American Veterans; and 2) assign ex-officio status to the following organizations: Braille Institute and Greater Los Angeles Council of Deafness.
4. Government Relations & Finance Committee recommended the Commission receive and file the City of Los Angeles' request to place a measure on the November ballot to modify the use of Proposition A Local Return funds.

5. Government Relations & Finance Committee recommended the Commission authorize staff to take the following actions to follow-up on the opinion survey on highway issues:
 - a. Seek consultant assistance to further analyze the results of the opinion survey through the use of focus groups which will concentrate their analysis on the survey data.
 - b. Develop a community outreach program to present the contents of the highway plan and the opinion survey to community and other interested groups and to enlist their support in addressing street and highway needs.
 - c. Work with L.A. County's TRAFFIC Committee, the Auto Club, the League of Cities, and other groups to develop consensus on a program to improve mobility in the county.
6. Government Relations & Finance Committee recommended authorizing the Acting Executive Director to enter into a cooperative agreement between SCAG and the LACTC for FY 1989 TDA administration.
8. Government Relations & Finance Committee recommended the Commission oppose AB 2595 (Sher) unless amended to conform to the Lewis Air Quality Act or to otherwise protect the role of SCAG and local agencies in developing and approving transportation and other elements of the Air Quality Management Plan.
9. Rail Construction Committee recommended the Commission authorize award of a contract to Kaiser Engineers of California in an amount of \$157,000 to provide the personal services of George Trnka as staff augmentation through acceptance of the first light rail vehicle (expected June, 1989). Mr. Trnka will provide for transition to staff management of this area..
10. Rail Construction Committee recommended the Commission authorize the Acting Executive Director to execute Amendment No. 3 for Contract R01-S14-MR01, Risk Management Services in the amount of \$791,282 with Transit Insurance Administrators.

11. Rail Construction Committee recommended the Commission authorize the Acting Executive Director to award Contract R01-T01-C265, Stations, to Morrison-Knudsen Company, Inc., the lowest responsive and responsible bidder. The contract award will be for a total estimated contract price of \$14,283,466. A 10% contract reserve fund of \$1,428,334 is also recommended to cover the cost of changes and extra work. Award is subject to resolution of any bid protest timely-filed.
12. Rail Construction Committee recommended the Commission allocate a total of \$2,075,229 from the rail project budget to SCRTD to cover initial start-up costs for the period between October 1988 and June 1989. This initial start-up budget (\$502,000 of which was previously authorized for security positions) would provide for 53 Operations and Maintenance positions and 22 security positions. It is conditioned on LACTC approval of SCRTD's hiring plan.
13. Rail Construction Committee recommended the Commission authorize staff to proceed with Phase I of a two-phase marketing program for the start-up of rail transit to be coordinated with SCRTD. In Phase I, staff will contract with a marketing firm to conduct market research that would be route-specific to the LB-LA corridor, yet include information about the countywide system.
14. Rail Construction Committee recommended the Commission develop and implement an art-at-the-stations program for 36 stations for the Long Beach-Los Angeles and Norwalk-El Segundo rail transit lines. Authorize Staff to engage the services of a public arts administrator to plan, develop and begin implementation of the arts program for the first year. The complete program plan and budget will be presented for approval by the Rail Construction Committee in about three months.
15. Rail Construction Committee recommended the Commission approve development of a Safety and Security Enhancement Program for the Long Beach-Los Angeles rail transit project to form the basis of an application for a \$2-to-\$5 million grant to be submitted by September 1 to UMTA. Authorization to submit a grant application with local share of \$650,000 to \$1,750,000 is recommended, contingent on final approval by the Committee in September.

17. Transit Committee recommended the Commission authorize the Acting Executive Director to execute an agreement with UMTA for the construction of two park-and-ride lots by the County of Los Angeles (CA-03-0332).
18. Transit Committee recommended clarification wording of Section 8.4 of the Proposition A Discretionary Guidelines with the understanding that staff will return in one year with a report on how well implementation of Alternative I is meeting LACTC objectives.
19. Transit Committee recommended the Commission approve a contract amendment to extend Manuel Padron and Associates' contract with the Commission until the end of FY 1989, increasing its compensation ceiling by \$49,500, for a total of \$181,916. The firm is a qualified DBE certified by the Commission.

DISCUSSION OF CONSENT CALENDAR ITEMS

1. Approval of July 27, 1988 Minutes

Mrs. Bacharach indicated that on page 5 (last paragraph), she would like to make it clearer, based on the proportional share of funds needed to reduce RTD funds, to exclude or to reduce the share of cities currently providing RTD bus pass subsidy programs and to exclude municipal operators. Mrs. Bacharach moved approval of the July 27 as amended, which was seconded. Hearing no objection, the minutes were approved as amended.

7. SB 2111 (Robbins) - The Government Relations and Finance Committee recommended the Commission oppose the proposed amendments to the bill which would mandate below-ground rapid transit in certain areas of San Fernando Valley and mandate that 15% of rail transit funds be set aside for a Valley rail project.

Mr. Taylor gave a update on the bill. The mandate of below-ground rapid transit in certain areas has been deleted from the bill but the mandate that 15% of rail transit funds be set aside for a Valley rail project remains in the bill as it was passed by the Assembly Transportation Committee late last night.

Mr. Woo moved that the Commission support if amended to take out the 15% set aside part, which was seconded by Mr. King.

Discussion followed.

Mrs. Bacharach offered a substitute motion to oppose the bill unless amended to exclude the 15%, which was seconded by Mr. White.

Roll call vote was taken:

Yes: King, Callahan, Szabo, Woo, Bacharach, White, Grabinski, Bicker

No: La Follette, Mednick, Schabarum

Substitute motion was carried.

16. The Streets & Highways Committee concurred with the staff recommendation on the proposed State Highway TIP testimony with the understanding that staff is authorized to make adjustments to the list, consistent with the priorities adopted by the Commission, in order to seek the expeditious delivery of both the Route 118 and Route 126 projects. This could include changes in scope, dollars programmed for individual projects, or perhaps splitting funding for one or more projects into "bid pot" and "supplemental" categories.

Mrs. Mednick is making a presentation at the California Transportation Commission meeting on Thursday in Costa Mesa on this issue.

Mrs. Mednick moved for approval, seconded by Mr. La Follette. Hearing no objection, the motion was carried.

STAFF REPORTS

20. Realignment of Rail Transit Responsibilities - Mr. Taylor summarized the background of this issue. He indicated that if the Commission feels SCRTD has provided satisfactory agreement on the matter of a joint powers agency, then it is recommended that the Commission adopt the outline of a joint powers agreement and functions of each entity.

On the other hand, if the Commission finds SCRTD's response unsatisfactory, then it is recommended that the Commission adopt an ordinance establishing a subsidiary corporation and functions of each entity.

On Monday, August 22, seven members of the LACTC met with members of the RTD Government Relations Committee. At that meeting, it was indicated by the RTD that they were not able to provide a response on the joint powers agency option. Therefore, Mr. Taylor recommended that the Commission consider adopting the ordinance and his proposal for immediate implementation of an interim organization for the rail construction corporation that would be established by adoption of the ordinance. In so doing, Mr. Taylor proposed to staff this organization completely from existing LACTC personnel and that this organization exists for the interim period from September 1 to December 31 by which time the organization for the rail construction corporation will be established.

Discussion followed.

The following persons appeared before the Commission:

Ruth Goulet, Friends of Hollywood
John Walsh, Project Area Committee Man, Hollywood
Redevelopment Plan
Venus De Milo, People's Choice of Hollywood

Discussion followed.

Mr. La Follette moved that the Commission adopt the ordinance establishing a subsidiary corporation, seconded by Mrs. Bacharach.

Mr. Szabo introduced a substitute motion that the Commission postpone action on this matter until the September 28 meeting at which time a report for SCRTD by Ernst and Whinney will be completed, and also get a commitment from SCRTD that they will not challenge LACTC's decision on this issue, which was seconded.

Roll call vote was taken:

Yes: King, Callahan, Szabo, Woo, Grabinski, Mednick,
Bicker

No: La Follette, Bacharach, White, Schabarum

Substitute motion was carried.

21. Transit Committee recommended the Commission authorize the release of the Notice of Preparation for the Coastal Corridor, North Branch as a rail transit project (Alternative B) that serves the airport area via Parking Lot C, with the following alignment options:
- o Both the south side and the center median of the proposed Westchester Parkway;
 - o The east side of Lincoln Boulevard in the Playa Vista Project area.

Mr. Richard Stanger, Director of Program Development, gave a presentation on the coastal corridor North Branch EIR notice of preparation.

The following persons appeared before the Commission:

- John Fisher, City of Los Angeles, Department of Transportation - supports committee's recommendation
- Mark Woershing, City of Los Angeles, Department of Planning - requested additional alternatives be evaluated in the Environmental Impact Report
- David O'Malley, Howard Hughes Properties - Playa Vista - requested that the LACTC modify the Transit Committee's recommendation to retain consideration of a "median" Lincoln Boulevard alignment in addition to the eastside alignment

Discussion followed.

Mrs. Bacharach moved for approval of the staff recommendation including the median and eastside of Lincoln Boulevard alignment, which was seconded by Mr. King. Hearing no objection, the motion was approved.

22. Staff recommended that the Commission approve comments on the proposed transportation control measures and forward them to the SCAQMD and SCAG on August 25.

It was concluded that while the Commission supports the region's efforts to develop a plan to meet air quality requirements, the Commission believes the proposed transportation control measures will take longer than the timeframe specified and require a manifold increase in current funding. Specifically, our analysis indicates:

1. Implementation of the proposed measures will require unprecedented levels of financial support from both state and federal governments. Local sources are simply not sufficient to fund a program of this magnitude.
2. Implementation of the proposed measures within the recommended timeframe will require waivers or substantial relaxation of NEPA, CEQA and local land use requirements. In addition, waivers or substantial streamlining of local government and utility (public and private) permitting processes.

The Commission urged the SCAQMD and SCAG to incorporate these concerns in the final draft of the Air Quality Management Plan. They believe transportation control measures should be feasible, cost-effective and financially realistic. Adopting a plan which cannot be achieved due to funding or other constraints will be counterproductive to our efforts to meet air quality standards.

Mrs. Bacharach moved for approval of the staff recommendation, seconded by Mr. Grabinski. Hearing no objection, the motion was carried.

23. Scheduling of Future Meetings - It is recommended that the Commission hold one regular business meeting per month (fourth Wednesday) and, in alternate months starting in September, an additional meeting (second Wednesday) with the agenda limited to two or three major policy issues requiring action. To implement this recommendation, you should cancel the October 12 and December 14 meetings.

Mr. Grabinski moved approval of the staff recommendation, seconded by Mr. Schabarum. Hearing no objection, the motion was carried.

INFORMATION ITEMS (Materials were provided under separate cover to the Commissioners.)

24. FY 1988-89 LACTC Quarterly Financial Report
25. Update on AB 1696 and SB 2625 - Regional Transportation Planning Responsibilities
26. Update on Previously Considered State Legislation: AB 457, SB 2600, SB 2712, SB 407, SCA 13 and AB 3248

27. Community Relations Update
28. Status of SAFE
29. Central City West Transportation/Land Use Specific Plan
30. Smart Corridor Project Update
31. Findings of East Los Angeles Metro Rail Extension Study
32. Metro Rail Project/MOS-1 Segment Cost and Progress Update
33. Update on San Fernando Valley Rail Planning

REPORT OF EXECUTIVE DIRECTOR

- a. Mayor Kell of Long Beach has appointed Ray Grabinski as the Commissioner from Long Beach and his alternate is Clarence Smith effective August 30, 1988.
 - b. LACTC pins were handed out to the Commissioners present.
34. Response to Los Angeles City Council's Motion on SCRTD Fares

At the last meeting, Commission staff was asked to indicate the share each city would have to contribute from uncommitted Proposition A Local Return funds in order to effect that bus fare reduction. RTD has determined that action to reduce fares to \$1.00 and transfers to 10 cents would result in a loss of revenue of between \$10-\$12 million. Staff has made four calculations for apportioning voluntary shares among cities to reduce the SCRTD fare. The City of Los Angeles and the unincorporated County of Los Angeles would have the greatest financial share and ability to contribute funds to the SCRTD. Staff will transmit this information to the City of Los Angeles and the SCRTD.

35. Status of Reorganization Legislation
- There was no legislative action to report.
36. Appointment to the Citizens' Advisory Committee

Chairman Schabarum has nominated Mrs. Diana Wood to serve on the Citizens' Advisory Committee and asked the Commission to approve the appointment. Mr. Schabarum moved for approval, seconded by Mr. King. Hearing no objection, the motion was carried.

37. Commission Travel Request

Mr. Geoghegan has expressed an interest in attending the American Public Transit Association's 1988 Annual Meeting to be held in Montreal, Quebec on October 2-6, 1988. Commission approval was requested for his travel. Mr. King moved approval, seconded by Mrs. Bacharach. Hearing no objection, the motion was carried.

38. Notice of Meetings revised at the meeting:

LACTC meeting - September 14 (limited agenda)
Gov. Relations & Finance - September 16
Rail Construction - September 15
Streets & Highways - September 9
Transit Committee - September 19

Mr. Taylor indicated that sometime ago RTD had made a request for a shared administrative headquarters building. LACTC staff has met with RTD staff and a memorandum of understanding is being prepared to explore such a facility.

REPORTS FROM CHAIRMAN AND COMMISSIONERS

- a. Because of earlier testimony by Congressman Dixon and member concerns as they relate to risks and costs of tunneling in areas with subsurface methane gas, Chairman Schabarum appointed Commissioners La Follette and Woo to a review committee on the subject. Mr. La Follette will serve as chairman.
- b. The Commission has received a formal protest from the California Bus Association asking the Commission to investigate the cost methodology used by the SCRTD to bid on the Los Angeles County - Santa Clarita Valley Commuter service. Staff was directed to look into this matter and report back.

NEW BUSINESS

Mrs. Bacharach mentioned that the Transportation Occupations Program (TOP) is having a luncheon/graduation tomorrow in Carson for students who have been working on the Long Beach-Los Angeles rail transit project. Commissioners have been invited to attend the program.

PUBLIC COMMENT

None

CLOSED SESSION:

AT 4:15 p.m., the Commission recessed into closed session pursuant to Government Code Section 54956.8/54956.9, concerning real estate and personnel matters.

a. Real Estate Matters:

Parcel No. R01-R21-AS070 - Southern California Edison
(located easterly of Co.
the Long Beach Freeway;
westerly of the Los
Angeles River)

Parcel No. R01-R21-AS340 - Robert Lee
(located on the south-
east corner of Willow
St. and Orange Avenue)

Parcel No. AS073 - Kurtzman

Parcel No. AS102 - Carpet World (was taken off agenda)

b. Status Report on Search for an Executive Director

The meeting was reconvened and adjourned at 4:45 p.m.



PAUL C. TAYLOR
Acting Executive Director

PCT:kyt