

MINUTES



LOS ANGELES COUNTY TRANSPORTATION COMMISSION 403 West 8th St., Suite 500, Los Angeles, CA 90014 (213) 626-0370

LOS ANGELES COUNTY TRANSPORTATION COMMISSION

March 9, 1988

The regular Commission meeting was called to order by Chairman Schabarum at 1:45 p.m. in the Board of Supervisors' Hearing at the Hall of Administration.

Members in attendance were:

Supervisor Peter Schabarum
Councilwoman Christine E. Reed
Mayor Pro Tem Jacki Bacharach
Councilman Michael Woo
Marcia Mednick
Walter King, alternate to Supervisor Hahn
Robert Geoghegan, alternate to Supervisor Edelman
Barna Szabo, alternate to Supervisor Dana
John La Follette, alternate to Supervisor Antonovich
Ray Remy, alternate to Mayor Bradley
Councilman Ray Grabinski, alternate to Councilman Tuttle
Jerry Baxter, Ex-Officio for State of California

Staff members present:

Paul Taylor, Acting Executive Director
David Kelsey, Assistant County Counsel
Kathy Torigoe, Executive Secretary
Elyse Kusunoki, Senior Secretary

CHAIRMAN'S REMARKS

1. Proposed Rules on Public Comment: Chairman Schabarum

proposed the Commission adopt the following rules:

PUBLIC COMMENT. Members of the public shall have the right to address the Commission on items of interest which are within the subject matter jurisdiction of the Commission. A person may make one presentation per meeting which may include any agenda or non-agenda item or combination of items, but shall not exceed three minutes in length.

Persons wishing to comment should submit a "Request to Speak" form to the secretary.

Chairman Schabarum moved approval, seconded by Mrs. Bacharach. Discussion followed. Mrs. Bacharach suggested that Public Comment be placed at the beginning of the LACTC agenda.

Discussion followed.

Mr. Peter Baxter commented that no action should be taken by the Commission on the rules on public comment because the change was not made available to the public as to what action was to be taken.

Roll call vote was taken on the proposed rule:

Yes: King, Geoghegan, Szabo, La Follette, Woo,
Bacharach, Reed, Mednick, Remy, Schabarum

No: Grabinski

Motion was carried.

2. Appointed Mrs. Mednick as the Commission's representative to the SCAG AB 1246 meeting to be held on March 17. The purpose of the meeting is to develop a regional state highway transportation improvement program.
3. Chairman Schabarum asked Mr. Taylor to place the following motion on the next LACTC meeting agenda for action.

"We move that beginning with the April payment of Prop. A payments to the SCRTD be made only under the condition that these SCRTD board members who have not voted to pursue service reductions and fare increases not receive their monthly stipend until 1) actions are taken to balance the current year's budget or 2) appropriate actions are taken to balance the fiscal year 1989 budget.

4. Suggested that the Commissioners give some thought to the idea of having the LACTC meetings once a month.

APPROVAL OF MINUTES

The minutes of February 24, 1988 were moved and seconded. Hearing no objection, the minutes were approved as submitted.

COMMITTEE REPORTS

FINANCE REVIEW COMMITTEE

Mrs. Reed reported on the FRC meeting of March 4, as follows:

Intercounty Service and Transfer Agreements

The FRC approved the following staff report recommendations:

1. Approve Riverside County Transportation Commission's proposal to competitively bid SCRTD Line 496.
3. Authorize the Acting Executive Director to execute a contract with an independent consultant to resolve the interagency pass and transfer issues.

At the request of SCRTD, the Committee held over for two weeks the resolution of recommendation #2, which addresses LACTC policy for acceptance of transfers towards an operator's base fare.

Mrs. Reed moved approval to adopt Recommendations #1 and #3 and report back on Recommendation #2, which was seconded by Mrs. Bacharach. Hearing no objection, the motion was carried.

LACTC Funding Policy During Operator Work Stoppage

This item was held over by the FRC until additional work can be completed, including:

- o Provide additional options for restoring/replacing service;
- o Include in those options, one which assists municipal operators whose systems are overwhelmed by ridership increases due to an SCRTD work stoppage;

- o Attempt to describe the impacts of those options; and
- o Include in the analysis a description of a possible amendment to the current policy of withholding funds during a work stoppage. The amendment should provide an incentive for management to develop a contingency plan for providing some replacement service during a work stoppage using management and administrative personnel.

FY 1988 Transit TIP Amendment - County Park-and-Ride Facilities

The FRC approved the following recommendations:

1. Approve the FY 1988 Transit TIP Amendment authorizing \$1.2 million in UMTA Section 3 funds for the construction of two park-and-ride facilities (San Bernardino Freeway at Via Verde and San Bernardino Freeway at Ganesha).
2. Authorize the Acting Executive Director to prepare an UMTA Section 3 grant application and advertise for a public hearing scheduled for April 13, 1988, in accordance with federal regulations.
3. Authorize the Acting Executive Director to request a Letter of No Prejudice (LONP) from UMTA, approving the incurring of construction costs of the park-and-ride lots.

Mrs. Reed moved approval of the FRC recommendations, seconded by Mrs. Bacharach. Hearing no objection, the motion was carried.

Approval of FY 1989-93 Los Angeles County Highway TIP

1. The FRC approved staff's recommendations regarding adoption of the FY 1989-93 Los Angeles County Highway TIP, with the stipulation that the Committee strenuously object to the project delays noted in the report.
2. The Committee requested that Caltrans make a presentation at the March 9 Streets and Highways Committee meeting explaining the reasons for the proposed project delays.

Mrs. Reed moved for approval of the recommendations, seconded by Mrs. Bacharach. Mrs. Mednick indicated that this item was discussed at the Streets and Highways Committee meeting.

Mr. Baxter indicated that there will always be some delays but Caltrans has never lost funds and they have always obligated every dollar that is available to the district by substituting projects in place of the delays projects. Without objection, the motion was carried.

Mr. Remy made a motion to ask staff to look at the feasibility of how the Commission can tie our Long Beach light rail program/Harbor transitway with some of these other major traffic generators together and report to the appropriate committee, seconded by Mr. Woo. Without objection, the motion was carried.

Approval of Regional Federal-Aid Urban - Proposition A Trades

The Committee approved staff's recommendations that the Commission approve trades with the jurisdictions, based on the Regional Federal Aid-Urban Proposition A Trade Criteria.

Mrs. Reed moved approval of the recommendations, seconded by Mrs. Bacharach. Hearing no objection, the motion was carried.

Proposed Revisions to LACTC Committee Structure

The staff recommended that the Commission consider restructuring its committees. Any changes in the committee organization approved by the Commission will be incorporated by staff in the Commission's Administrative Code.

At the FRC meeting, the vote was divided, with two members supporting the staff's recommendation and two supporting the "FRC Alternative." The FRC had no recommendation to the Commission.

Mrs. Bacharach moved to support the "FRC Alternative", seconded by Mr. King.

Roll call vote on the "FRC Alternative":

Yes: King, Woo, Bacharach, Reed, Mednick

No: Geoghegan, Szabo, La Follette, Grabinski, Remy, Schabarum

Motion failed.

Chairman Schabarum recommended the Commission adopt the revised staff recommendation. Motion was made and seconded. Hearing no objection, the motion was carried.

Revision to the committee structure will be effective April 1. The Acting Executive Director was asked to prepare the appropriate thank yous to the citizen members on the Rail Construction Committee for their dedicated service on the committee.

Proposed Conversion/Refunding of the \$11,500,000 Series C Sales Tax Revenue Bonds

1. The Committee approved staff's recommendation to retain the services of the financial advisor, co-bond counsel, CPA and trustee used on the original issue.
2. The Committee requested that staff compare fees charged for professional services with previous fees and with the experience of other organizations and to report these comparisons when staff returns for approval of the consultant contracts.
3. The Committee approved the proposed negotiated selection of an underwriter with FRC committee members participating on the selection committee.

Mrs. Reed moved that the Commission retain the services of Public Financial Management as the financial advisor, the CPA and trustee; to address the concerns the chair has with the co-bond counsel and back that matter back through the FRC; and authorize the staff to address the questions the FRC asked; start to prepare the RFP; and continue to work with the FRC on the negotiated selection of the underwriter. The motion was seconded by Mr. King.

Mr. Ed Duncan (public) commented on book entry bonds.

Proposed Amendments to Proposition A Ordinance

This item was tabled. No further action by the Committee is anticipated.

INTERGOVERNMENTAL RELATIONS COMMITTEE

Mrs. Reed reported on the IRC meeting of March 9, as follows:

State

AB 3434, introduced by Assemblymen William Duplissea (R-San Mateo) and Patrick Nolan (R-Glendale), would reorganize transportation entities in Los Angeles County. AB 3434 is based in part on AB 18, last year's reorganization bill, however, it also includes provisions on management rights and contracting of transit services. The IRC recommended the Commission monitor the legislation and communicate LACTC concerns identified in the staff report to the authors.

Mrs. Reed moved the Committee's recommendation, seconded by Mr. King. Without objection, the motion carried.

SB 2625, a bill by Senator Marion Bergeson (R-Newport Beach), to permit the designation of the Orange County Transportation Commission (OCTC) as the Metropolitan Planning Organization (MPO) for Orange County. The IRC recommended that the Commission oppose SB 2625.

Mrs. Reed moved approval of the IRC recommendation, seconded by Mr. King. Without objection, the motion was carried.

SB 1995, by Senator Wadie Deddeh (D-Chula Vista), would require that federal demonstration and discretionary funds be counted against the county minimum for each California county. The IRC recommended that the Commission oppose SB 1995 as it could reduce federal and state highway expenditures in Los Angeles County.

Mrs. Reed moved approval of the IRC recommendation, seconded by Mr. King. Without objection, the motion carried.

AB 3268, a bill by Assemblyman David Kelley (R-Riverside), establishes an administrative appeals procedure which would apply to those instances when a public works contract is not awarded to the lowest bidder. The IRC recommended that the Commission monitor AB 3268 and staff was directed to contact the League of California Cities and California State Association of Counties (CSAC) and report back to IRC if those associations have significant concerns.

If these organizations support the bill, staff was authorized to indicate to the author a support if amended position on the bill. The recommended amendments would: 1) lengthen the amount of time for an agency to respond to a protest, and 2) make the procedure applicable to all protesting bidders, not just the lowest bidder.

Mrs. Reed moved approval of the IRC motion, seconded by Mr. King. Without objection, the motion was carried.

SB 2489, a Commission/SCRTD-sponsored bill, was introduced by Senator Newton Russell (R-Glendale). The bill would make certain changes in SCRTD law to provide more flexibility in contracting out. Staff was directed to discuss this bill with the Bus Operations Subcommittee.

SB 2101, a Commission/SCRTD-sponsored proposal, would repeal the provision of district law requiring the expenditure of three percent of its gross revenues to fund demonstration and research and development programs. The bill, introduced by Senator Robert Beverly (R-Manhattan Beach), was noted as an information item.

FEDERAL

The Committee reviewed the President's FY 1988 budget for transportation programs as an information item. LACTC testimony was sent to the House Subcommittee on Surface Transportation which held a hearing on the President's budget. This testimony was distributed to the Commission.

It was also noted that LACTC representatives will be going to the APTA Legislative Conference in Washington, D.C. from March 13 to March 15. The joint agency booklet prepared for the APTA conference, Southern California Transportation, was also distributed.

LEGISLATIVE MATRIX

The Legislative Matrix was included as an information item.

RAIL CONSTRUCTION COMMITTEE

Mrs. Bacharach reported on the RCC meeting of March 4, as follows:

Rejection of Bids on Contract C245 - Central Control Facility

The RCC recommended that the Commission authorize the Acting Executive Director to reject all bids for the Central Control Facility and to resolicit bids for this work.

Mrs. Bacharach moved approval, seconded by Mr. Grabinski. Hearing no objection, the motion was carried.

There is planned to hold a conference on April 20 to discuss the Commission's bid process and to solicit input from contractors toward improving its effectiveness.

Quality Control on Construction Contracts

Staff presented an overview of LACTC's Construction Quality Control Program and organization. Staff used the Compton Creek Bridge construction as an example of the manner in which the Commission's Quality Control Program provides assurance that all rail facilities fully meet LACTC's design quality standards prior to their acceptance by the Commission.

Closed Session: Parcels R01-R21-AS331

The Committee requested a closed session to consider acquisition of Parcel R01-R21-AS331 - Sultit.

RAPID TRANSIT COMMITTEE

Mrs. Bacharach reported on the RTC meeting of March 4, as follows:

Southeast Los Angeles Amtrak Station Selection

This item was held over from the last Commission meeting and was not discussed at the March 4 RTC meeting. A tour of the selection sites was conducted on March 3 and some members of the Commission took that tour.

The original recommendation of the RTC was that the proposal by the City of Commerce for the new Amtrak Station be selected for implementation with the understanding that Commerce will also pay for any needed signal improvements to Santa Fe facilities and for station real estate.

Handouts from the Cities of Norwalk and Commerce were distributed to the Commissioners.

Mrs. Bacharach moved approval, seconded by Mr. Geoghegan.

Councilman Robert White, City of Norwalk, indicated that the results of a consultant's study will be completed by March 18 and asked the Commission to extend the selection to the March 23 Commission meeting.

Mr. King offered a substitute motion to extend the Commission's decision to the March 23 meeting, seconded by Mr. Szabo.

Mr. Geoghegan asked if the City of Commerce could be heard before the Commission.

Ray Ramirez, City of Commerce, indicated that the City has met all of the criteria asked by the Commission and mentioned the results of several studies done on the Amtrak patronage ridership. Mr. Ramirez asked the Commission to make a selection today.

Discussion followed.

Betty Digua, Industrial Council, City of Commerce, introduced a delegation of representatives of various firms in the City of Commerce and commented on support for the Commission to select Commerce as the station site.

Roll call vote on the substitute motion to extend the selection process for two weeks:

Yes: King, Szabo, La Follette, Schabarum

No: Geoghegan, Woo, Bacharach, Reed, Grabinski, Mednick, Remy

Substitute motion failed.

Carl Schiermeyer, consultant to the City of Norwalk, spoke in favor of the City of Norwalk.

Discussion followed.

Before the vote, Mr. Taylor read a list of letters received by the Commission which the members had not seen because of their late arrival at the Commission offices and the ones received today at the meeting.

Roll call vote on the main recommendation by Mrs. Bacharach:

Yes: King, Geoghegan, Szabo, La Follette, Woo, Bacharach, Reed, Grabinski, Mednick, Remy,

No: Schabarum

Chairman Schabarum asked that an item be moved out of order to accommodate Supervisor Antonovich. (Under Executive Director's Report)

Request by Supervisor Antonovich for An Environmental Impact Report

Mr. Taylor explained that Supervisor Antonovich has made a request for an EIR on Route 101 as a rail transit alignment and staff has recommended that this item be

referred to the Rapid Transit Committee for its consideration.

Supervisor Antonovich moved with a recommendation that the LACTC complete an EIR study for the Route 101/Ventura alignment, extending from the Ventura County border, the City of Westlake to Union Station downtown. He indicated that it is imperative that the study explore the use of advance technology, such as monorail, magnetic levitation and the state of the art light rail. Also included in his motion is a marketing ridership survey which residents from the San Fernando Valley have requested to determine commuting patterns in the San Fernando Valley. This survey would assist the LACTC in developing an effective system for the mass transit line and in devising other measures for reducing traffic congestion in the Valley. The motion was seconded by Mr. King.

The following persons commented on the above matter:

Jerry Hays, United Chambers of Commerce of the SFV - supports the proposal.

Richard Smith, Encino Property Owners Assn. - endorses the proposal.

Gerald A. Silver, All Valley Transportation Coalition - spoke against the proposal.

Stephen Witkin, Western Sector Transit Coalition - asked this item not go to Committee, asked for a decision today; objects to an EIR study.

Peter McBride (school teacher) - supports a monorail-type of transportation.

Brian Moore, Chairman, Federation of Hillside Canyon Assn. and Whitley Heights Homeowners Assn. - asked that Whitley Heights be included in any committee that is formed.

Thomas Stone, TGI - described the monorail system

John Bivens, Magnetic Transit of America - endorses the proposal and described the magnetic levitation system.

Harry Laufman, Designer and Inventor - described the Southern California Airerail System.

Paul Kahn, Woodland Hills Homeowners Assn. and Woodland Hills Property Owners Assn. - supports the EIR study.

Supervisor Antonovich requested a vote by the Commission on his proposal for an EIR on Route 101/Ventura alignment.

Discussion followed.

Mrs. Reed offered a substitute motion that Commission ask the Rapid Transit Committee to look at technology and practical considerations (including ridership survey) and report on the steps and costs to reach EIR stage, which was seconded.

Mr. Antonovich offered a substitute motion to direct staff to hire a consultant.

Further discussion followed.

Roll call vote on Mrs. Reed's substitute motion:

Yes: Woo, Bacharach, Reed, Grabinski, Mednick, Remy,
Schabarum

No: King, Geoghegan, Szabo, La Follette

Substitute motion passed 7-4.

Mr. Taylor indicated that the Committee will make a report on the progress of Mr. Antonovich's proposal at the next Commission meeting.

(Continuation of the Rapid Transit Committee)

Initiation Environmental Impact Report and Consultant
Selection for the Pasadena-Los Angeles Corridor

The RTC recommended that the Commission initiate an EIR for the southern portion of the Pasadena-Los Angeles corridor from downtown Los Angeles to the proposed Long Beach Freeway extension and that the alternatives carried through the EIR process be as follows.

For the portion of the corridor outside downtown Los Angeles:

1. The Highland Park Alternative
2. The North Main Street Alternative
3. The Mission Road Alternative

For the portion of the corridor within downtown Los Angeles:

1. The Chinatown-Broadway Alternative
2. The Chinatown-Ord Alternative
3. The "East-West" Alternative serving the Federal Complex/Little Tokyo area

The Committee also recommended including route definition between South Pasadena and Pasadena for the Highland Park Alternative as a "possible future extension" in the EIR.

The following persons appeared before the Commission:

Jeannine A. Gregory, Field Representative for Senator Torres - urged the Commission to proceed with the EIR study on schedule and favors the Highland Park and North Main Street Alternatives.

Michael Jimenez, Representative for Congressman Roybal - recommends that the Commission include in the EIR the Highland Park and North Main Street Alternatives.

Bryan Allen agreed with the Committee's recommendation and suggested an "A" Mission Road Alternative and "A" Soto Street Alternative and one or more East-West alternatives.

Tom Chung, Chinese American Citizens Assn. - supports any line that will affect Chinatown.

For the record, letters in support of the Main Street and Highland Park Alternatives were received from Councilman Alatorre, Assemblyman Polanco and the Chambers of Commerce of Highland Park and Eagle Rock.

Mrs. Bacharach moved approval of the Committee recommendations, seconded by Mrs. Reed.

Mrs. Reed offered a substitute motion to delete the Mission Road Alternative, which was seconded Mr. Schabarum. The substitute motion was carried with a "no" vote by Mr. Szabo.

Route Planning Study Request from the City of Glendale

The RTC recommended the Commission enter into a cooperative agreement with the City of Glendale for a rail transit route planning study between Glendale and downtown Los Angeles. LACTC will contribute half the study's cost, up to \$100,000.

Mrs. Bacharach moved approval, seconded by Mr. Szabo.

Without objection, the motion was carried.

STREETS AND HIGHWAYS COMMITTEE

Mrs. Mednick reported on the S&HC meeting of March 9, as follows:

Adoption of FY 1989-93 Highway Transportation Improvement Program

1. Approved staff's recommendations regarding adoption of the FY 1989-93 Transportation Improvement Program (TIP). The TIP includes three major components: a) the State Highway Program; b) the Regional Federal-Aid Urban (FAU) Program; and c) the Local Federal-Aid Urban Program. (Action was taken under the Finance Review Committee)
2. Approved the statement in the agenda finding the FY 1989-93 Highway TIP to be in conformance with the South Coast Air Quality Management Plan.

Mrs. Mednick moved approval, seconded by Mrs. Reed. Without objection, the motion was carried.

Approval of Regional Federal-Aid Urban - Proposition A Trades

(This item was approved under the Finance Review Committee report.)

High-Occupancy Vehicle (HOV) Network Implementation Plan Outline

The S&HC directed staff to proceed with the HOV Network Implementation Plan, as outlined in the agenda. Further, the Committee directed staff to report back to the Streets and Highways Committee in May with a preliminary draft of the plan.

Mrs. Mednick moved approval, seconded by Mrs. Reed. Hearing no objection, the motion was carried.

Information Items

1. Committee was informed that staff is preparing a draft grant application for \$4.5 million of Petroleum Violation Escrow Account funds for the Smart Corridor Project.
2. SB 1995 (Deddeh) - Bill was discussed by the Committee and acted on at the IRC meeting.

At 5:45 p.m., the LACTC meeting was recessed and reconvened as the SAFE.

SERVICE AUTHORITY FOR FREEWAY EMERGENCIES (SAFE)

Mrs. Mednick reported that the Streets and Highways Committee recommended that the SAFE take the following actions:

Procurement Policy for Professional Services

- o Adopt the LACTC procurement policy insofar as it applies consultant services.

Mrs. Mednick moved approval, seconded by Mrs. Reed. Hearing no objection, the motion was carried.

Request for Proposal for Consultant Assistance

- o Authorize staff to issue a Request for Proposal for consultant services for the call box upgrade implementation plan, with a budget of \$150,000.

Mrs. Mednick moved approval, seconded by Mrs. Bacharach. Hearing no objection, motion was carried.

Liability Issue

- o Request that staff and legal counsel update and review the extent of personal exposure of Commission members, and SAFE Board members, in matters of personal litigation.

Mrs. Mednick moved approval, seconded by Mrs. Reed. Hearing no objection, motion was carried.

Information Item

The S&HC was informed that the one dollar vehicle registration fee for the SAFE will be effective for all vehicles registered on or after August 1, 1988. Funds collected in August will be received by the SAFE in late September.

The meeting of SAFE was adjourned and reconvened to the LACTC meeting.

EXECUTIVE DIRECTOR'S REPORT

APTA Western Conference is scheduled for April 16-20, 1988 in Monterey, California.

CAC Member Appointment

Commissioner Bacharach has appointed Mr. Arvid von Nordenflycht to serve on the LACTC's Citizens Advisory Committee. Commission approval was requested. Mrs. Bacharach moved approval, seconded by Mrs. Reed. Hearing no objection, appointment was approved.

PUBLIC COMMENT

None

NOTICE OF MEETINGS

The next Commission meeting will be held on March 23 and Mrs. Reed will chair the meeting.

At 5:50 p.m., the Commission recessed into a closed session to authorize an offer of just compensation, pursuant to Government

LACTC Minutes
March 9, 1988
Page 17

Code Section 54956.8 - Real Property Transaction, to Parcel R01-R21-AS331 located at 228 West 8th Street, Long Beach, owned by Hector and Maria Sulit and to discuss personnel matters.

ADJOURNMENT

Meeting was reconvened and adjourned at 6:00 p.m.

A handwritten signature in black ink, appearing to read "Paul Taylor", written in a cursive style.

PAUL C. TAYLOR
Acting Executive Director

PCT:kyt